

PUBLIC ADMINISTRATION

PAPER – I

Administrative Theory

1. **Introduction:**

Meaning, scope and significance of Public Administration; Wilson's vision of Public Administration; Evolution of the discipline and its present status; New Public Administration; Public Choice approach; Challenges of liberalization, Privatisation, Globalisation; Good Governance: concept and application; New Public Management.

2. **Administrative Thought:**

Scientific Management and Scientific Management movement; Classical Theory; Weber's bureaucratic model—its critique and post-Weberian Developments; Dynamic Administration (Mary Parker Follett); Human Relations School (Elton Mayo and others); Functions of the Executive (C.I. Barnard); Simon's decision-making theory; Participative Management (R. Likert, C.Argyris, D.McGregor).

3. **Administrative Behaviour:**

Process and techniques of decision-making; Communication; Morale; Motivation Theories—content, process and contemporary; Theories of Leadership: Traditional and Modern.

4. **Organisations:**

Theories—systems, contingency; Structure and forms: Ministries and Departments, Corporations, Companies, Boards and Commissions; *Ad hoc* and advisory bodies; Headquarters and Field relationships; Regulatory Authorities; Public-Private Partnerships.

5. **Accountability and control:**

Concepts of accountability and control; Legislative, Executive and Judicial control over administration; Citizen and Administration; Role of media, interest groups, voluntary organizations; Civil society; Citizen's Charters; Right to Information; Social audit.

6. **Administrative Law:**

Meaning, scope and significance; Dicey on Administrative law; Delegated legislation; Administrative Tribunals.

7. **Comparative Public Administration:**

Historical and sociological factors affecting administrative systems; Administration and politics in different countries; Current status of Comparative Public Administration; Ecology and administration; Riggsian models and their critique.

8. **Development Dynamics:**

Concept of development; Changing profile of development administration; 'Anti-development thesis'; Bureaucracy and development; Strong state *versus* the market debate; Impact of liberalisation on administration in developing countries; Women and development—the self-help group movement.

9. **Personnel Administration:**

Importance of human resource development; Recruitment, training, career advancement, position classification, discipline, performance appraisal, promotion, pay and service conditions; employer-employee relations, grievance redressal mechanism; Code of conduct; Administrative ethics.

10. **Public Policy:**

Models of policy-making and their critique; Processes of conceptualisation, planning, implementation, monitoring, evaluation and review and their limitations; State theories and public policy formulation.

11. **Techniques of Administrative Improvement:**

Organisation and methods, Work study and work management; e-governance and information technology; Management aid tools like network analysis, MIS, PERT, CPM.

12. **Financial Administration:**

Monetary and fiscal policies; Public borrowings and public debt Budgets- types and forms; Budgetary process; Financial accountability; Accounts and audit.

PAPER - II

Indian Administration :

1. **Evolution of Indian Administration:**

Kautilya's Arthashastra; Mughal administration; Legacy of British rule in politics and administration—Indianization of public services, revenue administration, district administration, local self-government.

2. **Philosophical and Constitutional framework of Government:**

Salient features and value premises; Constitutionalism; Political culture; Bureaucracy and democracy; Bureaucracy and development.

3. **Public Sector Undertakings:**

Public sector in modern India; Forms of Public Sector Undertakings; Problems of autonomy, accountability and control; Impact of liberalization and privatization.

4. **Union Government and Administration:**

Executive, Parliament, Judiciary—structure, functions, work processes; Recent trends; Intragovernmental relations; Cabinet Secretariat; Prime Minister's Office; Central Secretariat; Ministries and Departments; Boards; Commissions; Attached offices; Field organizations.

5. **Plans and Priorities:**

Machinery of planning; Role, composition and functions of the Planning Commission and the National Development Council; 'Indicative' planning; Process of plan formulation at Union and State levels; Constitutional Amendments (1992) and decentralized planning for economic development and social justice.

6. **State Government and Administration:**

Union-State administrative, legislative and financial relations; Role of the Finance Commission; Governor; Chief Minister; Council of Ministers; Chief Secretary; State Secretariat; Directorates.

7. **District Administration since Independence:**

Changing role of the Collector; Union-state-local relations; Imperatives of development management and law and order administration; District administration and democratic decentralization.

8. **Civil Services:**

Constitutional position; Structure, recruitment, training and capacity-building; Good governance initiatives; Code of conduct and discipline; Staff associations; Political rights; Grievance redressal mechanism; Civil service neutrality; Civil service activism.

9. **Financial Management:**

Budget as a political instrument; Parliamentary control of public expenditure; Role of finance ministry in monetary and fiscal area; Accounting techniques; Audit; Role of Controller General of Accounts and Comptroller and Auditor General of India.

10. **Administrative Reforms since Independence:**

Major concerns; Important Committees and Commissions; Reforms in financial management and human resource development; Problems of implementation.

11. **Rural Development:**

Institutions and agencies since independence; Rural development programmes: foci and strategies; Decentralization and Panchayati Raj; 73rd Constitutional amendment.

12. **Urban Local Government:**

Municipal governance: main features, structures, finance and problem areas; 74th Constitutional Amendment; Global-local debate; New localism; Development dynamics, politics and administration with special reference to city management.

13. **Law and Order Administration:**

British legacy; National Police Commission; Investigative agencies; Role of central and state agencies including paramilitary forces in maintenance of law and order and countering insurgency and terrorism; Criminalisation of politics and administration; Police-public relations; Reforms in Police.

14. **Significant issues in Indian Administration :**

Values in public service; Regulatory Commissions; National Human Rights Commission; Problems of administration in coalition regimes; Citizen-administration; inter—face; Corruption and administration Disaster management.